



Meeting Summary

Section 106 Programmatic Agreement (PA) Quarterly Meeting April 2011

Date and Time: **April 14, 2011, 10:00 am**

Location: **Ali'i Place, Honolulu, HI**

Purpose

The purpose of the meeting was to review progress executing work required in the Programmatic Agreement within the first 90 days. The attached materials were distributed for the discussion included a summary overview of the activities since January and the milestone schedule developed related to the agreement.

Concerns

The City and project team needs to actively solicit local Hawaiian cultural and historic expertise to incorporate adequate representation and reflection of native Hawaiian concepts and background in planning and execution of PA deliverables.

The Navy expressed a concern that the consultation process should be clear in responding to Section 106 requirements versus those that should be addressed as part of other environmental mitigation.

Discussion

I. Roles and Responsibilities

It was noted that one of the intents of the City Architectural Historian position is the coordination between internal city departments and the consulting parties on PA issues. The group was interested in understanding how this coordination is being conducted. Responding to this question, the City and its consultants are currently coordinating with DTS and DPP related to several topics including the establishment of the baseline for demolition permit monitoring and establishment of the Historic Preservation Committee. For stipulations requiring specialized Secretary of Interior Professional Qualifications Standards, Stephanie Foell from the City's General Engineering Consultant (GEC), Parsons Brinckerhoff (PB), represents and coordinates the City's interests and responsibilities.

II. Traditional Cultural Properties (TCP)

A kickoff meeting was held on February 12, 2011 and a scope of work is under development for the study. The group expressed an interest in the use of an ethnographer familiar with Hawaiian culture and language should be hired. This person(s) can be teamed with other experts familiar with Section 106 and/or who meet the Secretary of the Interior's Professional Qualifications Standards to complete the study.

III. Archaeological Sites and Burials

Phase 1: Archaeological inventory survey plan (AISP), survey (AIS) and data recovery plan have been submitted to the State Historic Preservation Division (SHPD) and approved. A Draft Data Recovery Plan for lo'i sediments were found in the Waipahu Transit Center is under review by SHPD.

Phase 2: AISP approved by SHPD and AIS nearly complete. Completion of the survey is pending access to two private properties.

Phase 3: Draft AISP will be prepared in May. AIS to begin in October.

Phase 4: A kickoff meeting was held on March 16th with OIBC, lineal and cultural descendents, NHOs and other interested parties. Additional individual follow up has occurred since the meeting in developing the Draft AISP. The draft is due to SHPD May 18, 2011. AIS will begin in September.

The Navy indicated that it will be important to coordinate with them early on any site excavations that may be required on their property.

IV. Design Standards

Preliminary engineering drawings were provided to the consulting parties for their review on February 25, 2011. A staged review was proposed giving the group until April 30 to submit comments, 30 days longer than identified in the PA.

There is some concern that station designs need to be sensitive to the historic context of the areas affected. There is an interest in understanding what is possible related to the designs, exactly what is possible to change and what cannot. The discussion summarized the work done to date related to establishing station footprints. Preliminary design concepts have been developed based upon community workshops to get a sense of the interests of the local community. Reflections from the community as well as input and specific recommendations received to date from the consulting parties will be considered in future designs. Designers will be challenged by striking the right balance of historic setting, community input and Hawaiian interests. Discussions among the consulting parties demonstrated that some prefer to have a consistent station design throughout the system while others prefer unique designs that respond to each community's architectural vocabulary and setting.

V. Recordation and Documentation

Two meetings were held to begin identification of possible historic context studies and cultural landscape reports; March 2 and April 7, 2011. Work related to this stipulation included the development of an outline for a historic context study (HCS) that will focus on the linear impact of the project through each moku and ahupua'a along the project. In addition, several potential sites for cultural landscape reports (CLR) were provided by the consulting parties. These suggestions are under review and a general scope of work outline for identifying report content will be shared with the consulting parties by 4/18.

Also discussed was the inter-relationship between the TCP work, AIS work and the HCS and CLR products. The City will work to provide good coordination to avoid duplication of effort. In addition, Hawaiian experts should be engaged to help guide the development of the work. The City proposes to establish a review committee for the HCS to provide guidance and feedback as the work proceeds.

In addition, a letter has been sent to the National Park Service to request identification of adversely affected eligible or listed historic properties to receive HABS/HAER/HALS (HHH) documentation.

VI. National Register Nominations

A letter has been sent to the Navy requesting the approval to update the Pearl Harbor National Historic Landmark (NHL) and CINCPAC Headquarters Building NHL nominations. The Navy consulting party participant, Eilyn Goldkind, requested that she be copied electronically on Navy correspondence so responses are not delayed.

Staff confirmed that a searchable GIS database of historic properties is under development.

VII. Educational and Interpretive Programs

During prior meetings, consulting parties and the City have agreed that information gathered during the HCS and station design consultations will likely inform components of the interpretive plan. After initial conversation with the design team a kickoff meeting is anticipated during the next 90 days to begin outlining the approach and develop the interpretive plan for this stipulation.

VIII. Mitigation for Specific Historic Properties

To date, only initial discussions have taken place related to Mother Waldron Park as a possible subject for a CLR. Some clarification was requested regarding which parks that would be reviewed and how impacts to recently constructed parks such as the new Kolowalu (Queen Street) would be addressed. The City noted that parks that are not eligible or listed are not Section 106 historic properties, but impacts to them have been considered from a NEPA perspective.

This generated a discussion related to what historic resources, including adversely affected parks, should be included as part of the Section 106 consultation and mitigation versus those that may be a part of other environmental mitigation. It was noted that there is a need to follow Section 106 studies completed to date, but that there may be instances when specific pre-historic or native Hawaiian impacts may be identified that will need to be addressed. There is a concern expressed by the Navy that any funding identified for Section 106 mitigation should be applied only to adversely affected historic resources. The City noted that the current work related to the Programmatic Agreement is a part of the Section 106 requirements and any additional mitigation will be developed in consultation with the consulting parties.

IX. Measures to Address Indirect and Cumulative Effects

Nongovernmental candidates for the Historic Preservation Committee have been identified and were circulated to SHPD for review. A meeting date has been set in June to kick off the work related to the two million dollars that has been set aside for the historic preservation fund. Individual committee members will be finalized over the next month.

There were no additional comments or discussion of the remaining PA stipulations or related to the milestones schedule beyond what was presented in the first 90-day summary.

Implementation / Next Steps

Next quarterly meeting will be in July, 2011 and will include the circulation of the first semi-annual progress report. The project team is reviewing the activities for the next 90 days and will be circulating a proposed schedule for additional meetings in the next two weeks.

Attending Signatories and Consulting Parties

Ellyn Goldkind, NAVFAC HI, Navy
Pua Aiu, SHPD
Blythe Semmer, ACHP
Charleen Dwin Vaughan, ACHP
Melia Lane-Kamahele, NPS
Betsy Merritt, NTHP
Deepak Neupane, HCDA
Jerry Norris, OHA
Kiersten Faulkner, HHF
Hinaleimoana Falemei, OIBC
Mahealani Cypher, O'ahu Civic Clubs

Attending (project/city staff)

Faith Miyamoto, RTD
Judy Aranda, RTD
Ryan Tam, RTD
Jeanne Mariani-Belding, RTD
Barbara Gilliland, PB
Stephanie Foell, PB
Amy Zaref, PB
Jim Van Epps, PB
Mark Garrity, PB