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**From:** Ossi, Joseph (FTA)  
**To:** Matley, Ted (FTA); Marler, Renee (FTA); Barr, James (FTA)  
**CC:** Carranza, Edward (FTA); Bausch, Carl (FTA); Sukys, Raymond (FTA)  
**Sent:** 8/27/2009 11:08:53 AM  
**Subject:** RE: Requirement for Honolulu to sign PA as a binding signatory  
**Attachments:** Honolulu PA Talking points v3.doc

We were just talking to Susan B. about another project, and she mentioned that she thought that we had not given the Administrator an accurate picture of the Honolulu 106 issue. She wants him to be aware that he is not legally bound to follow the staff recommendation. I have revised the talking points, attached, to try to get in some of the flavor that she favors.

Joe Ossi  
FTA Office of Planning and Environment  
(202) 366-1613

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**From:** Matley, Ted (FTA)  
**Sent:** Thursday, August 27, 2009 4:15 PM  
**To:** Ossi, Joseph (FTA); Marler, Renee (FTA); Barr, James (FTA)  
**Cc:** Carranza, Edward (FTA)  
**Subject:** RE: Requirement for Honolulu to sign PA as a binding signatory

Ed, Joe added some good material. Unless Renee has comments I think we're good to go.

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**From:** Ossi, Joseph (FTA)  
**Sent:** Thursday, August 27, 2009 11:30 AM  
**To:** Matley, Ted (FTA); Marler, Renee (FTA); Barr, James (FTA)  
**Cc:** Carranza, Edward (FTA)  
**Subject:** RE: Requirement for Honolulu to sign PA as a binding signatory

I added a point on the long-term history of the project, and other minor tweaks.

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**From:** Matley, Ted (FTA)  
**Sent:** Thursday, August 27, 2009 1:37 PM  
**To:** Ossi, Joseph (FTA); Marler, Renee (FTA)  
**Cc:** Carranza, Edward (FTA)  
**Subject:** RE: Requirement for Honolulu to sign PA as a binding signatory

Joe, Renee, I'm not so experience with talking points, these may err on the side of too brief, plus I'm having trouble finding a way to say politely "your track record doesn't instail confidence"

Please review and comment.

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**From:** Carranza, Edward (FTA)  
**Sent:** Thursday, August 27, 2009 7:05 AM  
**To:** Matley, Ted (FTA); Marler, Renee (FTA); Ossi, Joseph (FTA)  
**Cc:** Rogers, Leslie (FTA); Borinsky, Susan (FTA); Ryan, James (FTA)  
**Subject:** FW: Requirement for Honolulu to sign PA as a binding signatory

Ted/Renee/Joe: No good deed goes unheralded. Considering you three are well versed with the PA issue, can you as a unit

assemble the talking points Matt requests below and back to me by COB today? Thank you in advance.

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**From:** Welbes, Matt (FTA)  
**Sent:** Wednesday, August 26, 2009 7:10 PM  
**To:** Carranza, Edward (FTA); McMillan, Therese (FTA)  
**Cc:** Rogers, Leslie (FTA); Borinsky, Susan (FTA); Longo, David (FTA)  
**Subject:** RE: Requirement for Honolulu to sign PA as a binding signatory

Ed,

Thank you for the notice. Please craft 2-3 talking points from the information below that can be used by Peter if the Mayor calls, as he did last week, and email them to the people on this message.. Thank you.

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Executive Director  
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202-366-4040  
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**From:** Carranza, Edward (FTA)  
**Sent:** Wed 8/26/2009 11:23 AM  
**To:** Welbes, Matt (FTA); McMillan, Therese (FTA)  
**Cc:** Rogers, Leslie (FTA); Borinsky, Susan (FTA)  
**Subject:** FW: Requirement for Honolulu to sign PA as a binding signatory

Therese/Matt: This issue is floating around and of which, as a heads up, Peter may get a call out of the blue Honolulu horizon from the Mayor/Toru. FTA staff has worked hard with the Honolulu group, but we repeatedly, and consistently, noted to this grantee, as with any grantee, that we as FTA will not compromise any Federal element of the NEPA or New Starts approval process. Honolulu is testing our policy boundaries, but we do recognize the challenge and will continue to work with them. BTW, first bids on their D/B contract is due this coming Friday.

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**From:** Ossi, Joseph (FTA)  
**Sent:** Wednesday, August 26, 2009 7:22 AM  
**To:** Carranza, Edward (FTA); Matley, Ted (FTA); Borinsky, Susan (FTA); Barr, James (FTA); Bausch, Carl (FTA)  
**Cc:** Marler, Renee (FTA); Rogers, Leslie (FTA); Nguyen, Kim (FTA); Luu, Catherine (FTA); Tahir, Nadeem (FTA)  
**Subject:** RE: Requirement for Honolulu to sign PA as a binding signatory

We are NOT holding Honolulu to a higher standard. I can name any number of Section 106 PAs and MOAs where the FTA grantee was a full signatory to the agreement, and I am not aware of any Section 106 agreement where the FTA grantee was not a full signatory.

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**From:** Carranza, Edward (FTA)  
**Sent:** Tuesday, August 25, 2009 8:31 PM  
**To:** Matley, Ted (FTA); Borinsky, Susan (FTA); Ossi, Joseph (FTA); Barr, James (FTA); Bausch, Carl (FTA); Ryan, James (FTA)  
**Cc:** Marler, Renee (FTA); Rogers, Leslie (FTA); Nguyen, Kim (FTA); Luu, Catherine (FTA); Tahir, Nadeem (FTA)  
**Subject:** RE: Requirement for Honolulu to sign PA as a binding signatory

This scenario just further begs the need for this grantee to address their "governance" authority, and of which we should be clear what we expect (as we did in the early Phoenix days) whenever we deliver the PE approval letter.

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**From:** Matley, Ted (FTA)

**Sent:** Tuesday, August 25, 2009 5:21 PM

**To:** Borinsky, Susan (FTA); Ossi, Joseph (FTA); Barr, James (FTA); Bausch, Carl (FTA); Ryan, James (FTA)

**Cc:** Marler, Renee (FTA); Carranza, Edward (FTA); Rogers, Leslie (FTA)

**Subject:** Requirement for Honolulu to sign PA as a binding signatory

Susan,

Renee had a conversation today with the Legal Counsel and Toru at the City of Honolulu. They are unhappy with the requirement that they sign the 106 Programmatic Agreement (PA) as a party bound by the agreement (I'm not sure of the correct terminology). They preferred to sign as a consulting party because they had determined that they are not legally bound by this action and would not have to refer the agreement to the City Council for authority to enter into the agreement. As we discussed, we feel this requirement is necessary since they should get the City Council on board with the mitigation agreed to and FTA is concerned by their past history so as to wish for additional assurances on their part. They are concerned that this requirement will politicize the agreement, add time to the project timeline, and that FTA is holding them to different standard. Legally they argue that the LONP and eventually the FFGA would be sufficient to bind them to implement the PA.

Also be aware that the Advisory Council on Historic Preservation is involved in the Consultation and the development of this agreement and they have expressed that this would be unusual (but not illegal or unprecedented) to not have the City sign as FTA has suggested. We all agree that this is not a legal requirement but a requirement within FTA's authority as FTA deems necessary.

Renee will be informing them that this requirement has been determined to be necessary by Region IX in consultation with TPE. Please be aware that this issue may be elevated to TPE or higher by Honolulu.

Ted Matley  
Region IX

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