From: Blythe Semmer
To: Elizabeth Zelasko; Kiersten Faulkner; jeff@jn-architects.com; amy@aiahonolulu.org; aspencer@hawaii.edu; chazinhawaii@aol.com; sherry_campagna@hotmail.com; frank_hays@nps.gov; Elaine Jackson-Retondo; Melia_Lane-Kamahele@nps.gov; taahine.hina@gmail.com; keabad@ksbe.edu; kawikam@hawaii.rr.com; Puaalaokalani Aiu; deepak@hcdaweb.org; keolal@oha.org; Mahealani Cypher; lani@aukahi.com; Brian Turner; elizabeth_merritt@nthp.org; pamela.takara@navy.mil; Ware, Terrance; mmcdermott@culturalsurveys.com; arakimataemon@aol.com; Edward Halealoha Ayau; Wendy Wichman; Eileen D'Andrea
CC: Ted.Matley@dot.gov; Raymond.Sukys@dot.gov; Leslie.Rogers@dot.gov; Miyamoto, Faith; Aranda@infraconsultllc.com; Zaref, Amy; Edward.Carranza@dot.gov; Carl.Bausch1111@dot.gov; Christopher.VanWyk@dot.gov; NancyEllen.Zusman@dot.gov; Renee.Marler@dot.gov; Reid Nelson; Charlene Vaughn
Sent: 11/9/2010 11:00:42 AM
Subject: RE: NEPA and Section 106 Update on the Honolulu Transit Project

All:

We would like to clarify to all that the Advisory Council on Historic Preservation (ACHP) will not endorse a PA draft until it has been provided to consulting parties for review. While we can't speak to the relevance of this City Council action to local administrative procedures, it is premature in terms of the conclusion of the Section 106 process for the Honolulu High-Capacity Transit Corridor Project, since the PA remains under development.

Best regards,

Blythe Semmer
Advisory Council on Historic Preservation
202.606.8552

From: elizabeth.zelasko@dot.gov [mailto:elizabeth.zelasko@dot.gov]
Sent: Tuesday, November 09, 2010 3:51 PM
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Cc: Ted.Matley@dot.gov; Raymond.Sukys@dot.gov; Leslie.Rogers@dot.gov; fmiyamoto@honolulu.gov; Aranda@infraconsultllc.com; zaref@pbworld.com; Edward.Carranza@dot.gov; Carl.Bausch1111@dot.gov; Christopher.VanWyk@dot.gov; NancyEllen.Zusman@dot.gov; Renee.Marler@dot.gov; Reid Nelson; Charlene Vaughn
Subject: RE: NEPA and Section 106 Update on the Honolulu Transit Project

Ms. Faulkner,

FTA views that the consultation process is still ongoing. My understanding is that the City has decided that it is the appropriate time for them to present the draft Programmatic Agreement to the City Council to make sure they have the authority to move forward with any changes to commitments in the agreement.

FTA has been working closely with the signatories and invited signatories to resolve some remaining issues raised by the SHPO. In typical bureaucratic process because of the number of agencies involved, it has taken longer than expected to come to agreement on a draft Programmatic Agreement to share with the consulting parties.

FTA intends to very shortly send a draft Programmatic Agreement with a cover email detailing and explaining changes to the consulting parties. We will also provide an opportunity to comment on the specific changes. If FTA decides to make changes as a result of these comments, the City will have to decide if those changes warrant another review by the City Council.

Thank you for your continued patience.

Elizabeth Zelasko
Federal Transit Administration

From: Kiersten Faulkner [mailto:kiersten@historichawaii.org]
Sent: Tuesday, November 09, 2010 2:38 PM
To: Zelasko, Elizabeth (FTA); jeff@jn-architects.com; amy@aiahonolulu.org; aspencer@hawaii.edu; chazinhawaii@aol.com; sherry_campagna@hotmail.com; frank_hays@nps.gov; elaine_jackson-retondo@nps.gov; Melia_Lane-Kamahele@nps.gov; taahine.hina@gmail.com; keabad@ksbe.edu; kawikam@hawaii.rr.com; Pua.Aiu@hawaii.gov; bsemmer@achp.gov; deepak@hcdaweb.org; keolal@oha.org; malamapono@aol.com; lani@aukahi.com; brian_turner@nthp.org; elizabeth_merritt@nthp.org; pamela.takara@navy.mil; tware@honolulu.gov; mmcdermott@culturalsurveys.com; arakimataemon@aol.com; halealoha@wave.hicv.net; Wendy Wichman; 'D'Andrea, Eileen J CDR NAVFAC HI, 09HP'
Cc: Matley, Ted (FTA); Sukys, Raymond (FTA); Rogers, Leslie (FTA); fmiyamoto@honolulu.gov; Aranda@infraconsultllc.com; zaref@pbworld.com; Carranza, Edward (FTA); Bausch, Carl (FTA); VanWyk, Christopher (FTA); Zusman, Nancy-Ellen (FTA); Marler, Renee (FTA); 'Reid Nelson'; 'Charlene Vaughn'
Subject: RE: NEPA and Section 106 Update on the Honolulu Transit Project

Ms. Zelasko,
Can you send the consulting parties an update on this undertaking, please? In your email of September 2, 2010, you stated that the revised Programmatic Agreement would be sent to the consulting parties in mid-September. However, that did not occur. The consulting parties have not been given the opportunity to review or respond to the proposed PA since November 2009.

Now, despite the fact that consultation has not concluded, we see that the City Council is considering a resolution to approve the PA this Friday.
Meeting Notice: http://www4.honolulu.gov/docushare/dsweb/Get/Document-105978/111210%20Agenda.htm
Resolution: http://www4.honolulu.gov/docushare/dsweb/Get/Document-105908/5j4rv8-r.pdf

Please let us know how FTA sees the current status and how you intend to bring consultation to a successful conclusion.

Thank you,
Kiersten Faulkner

Kiersten Faulkner
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Sent: Thursday, September 02, 2010 11:46 AM
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Cc: Ted.Matley@dot.gov; Raymond.Sukys@dot.gov; Leslie.Rogers@dot.gov; fmiyamoto@honolulu.gov; Aranda@infraconsultllc.com; zaref@pbworld.com; Edward.Carranza@dot.gov; Carl.Bausch1111@dot.gov; Christopher.VanWyk@dot.gov; NancyEllen.Zusman@dot.gov; Renee.Marler@dot.gov
Subject: NEPA and Section 106 Update on the Honolulu Transit Project

Dear Consulting Parties,

Thank you for your continued patience and involvement with the Honolulu High-Capacity Transit Corridor NEPA and Section 106 processes. As you are aware, FTA published the Final Environmental Impact Statement for the proposed project at the end of June. In the initial publication of the FEIS, FTA included a 30-day comment period for comments related to the refinement of the design of the Airport Alternative. Due to requests received, FTA extended that comment period an additional 15 days and then an additional 10 days ending on August 26th.

Because of continued discussions with signatories and invited signatories on the draft programmatic agreement, FTA chose to publish the FEIS with an updated version of the draft PA rather than wait to publish the FEIS with an executed PA. The comment letters on the FEIS reveals some confusion on the NEPA and the Section 106 processes, linkages, and their requirements.

Section 800.8 of the implementing regulations for National Historic Preservation Act lays out a process that Federal agencies may use for coordinating the NEPA Process with the Section 106 process. For the Honolulu project, we are coordinating the NEPA and Section 106 review responsibilities, but we are not explicitly following the procedures outlined in Section 800.8.

Resolution of the Section 106 process is when a PA or MOA is executed. FTA and the project sponsor are then bound to implement the terms of either of those agreements.

Resolution of the NEPA process occurs when FTA issues a final determination in the form of either a categorical exclusion, a finding of no significant impact for environmental assessments or, in the case of this Honolulu Project Environmental Impact Statement, a record of decision (ROD). In the ROD, FTA must state, per Section 1505.2 of the NEPA Implementing Regulations and Section 771.127 of FTA's Implementing Regulations, what alternative was selected, the basis of that decision, and whether all practicable means to avoid or minimize environmental harm have been adopted. Part of the basis of the decision would involve the outcome of the Section 106 process. FTA and the project sponsor are required to implement the terms described in the record of decision.

FTA's practice has been to try and resolve the Section 106 process prior to issuing a final environmental impact statement. However, including an executed PA or MOA in the FEIS is not a requirement.

FTA is continuing to work with the signatories and invited signatories to flesh out additional details in some stipulations in the programmatic agreement. We have made a lot of progress and are hoping to agree on a draft PA that we can share with you, the consulting parties, in mid-September. FTA will not issue a NEPA record of decision prior to executing a PA.

Please contact me if you have questions.

Thank you,

Liz

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